

Decision of the Competition Commission

CCM/DS/0030/52

Non-Confidential

Application for immunity under the Amnesty Programme for Resale Price Maintenance

by

Doggeesnaxx Ltd

21 June 2019

Competition Commission

Decision of the Competition Commission (the 'Commission') on the application made by Doggeesnaxx Ltd for immunity under the Amnesty Programme for Resale Price Maintenance.

THE COMMISSION -

Mr. M. Rajabally - Commissioner,

Mr. C. Seebaluck - Commissioner,

Mrs. V. Bikhoo - Commissioner,

Having regard to the Competition Act 2007,

Having regard to the Competition Commission Rules of Procedure 2009,

Having regard to the Undertakings given by Doggeesnaxx Ltd on 01 December 2018,

Having regard to a report of the Executive Director of the Commission (the 'Executive Director') dated 15 February 2019 on the Undertakings given by Doggeesnaxx Ltd,

We, Commissioners, decide as follows:

Introduction

- 1.0 This is an application for immunity dated 03 October 2017 made by Doggeesnaxx Ltd (the Applicant), through its Chief Executive Officer, Susanne Engel, pursuant to the Competition Commission's Amnesty Programme for Resale Price Maintenance (RPM) prescribed under paragraph 5.6A of CCM3 Guidelines on Collusive Agreements. As part of the conditions set out thereunder, undertakings ('the Undertakings') have been offered to the Competition Commission (the 'Commission') by the Applicant on 01 October 2018.
- 2.0 Having taken cognizance of a report (the Report) of the Executive Director dated 15 February 2019 in respect of this matter, the Commission has determined the present matter under section 59(7) of the Competition Act (the Act), the conditions prescribed under paragraph 5.6A of CCM3 Guidelines on Collusive Agreements and considering in particular, the Undertakings offered pursuant to section 63(3) of the Act.

The law

3.0 Section 43 of the Act prohibits and renders void 'any vertical agreement between enterprises to the extent that it involves resale price maintenance'. RPM is in turn defined under section 2 of the Act as 'an agreement between a supplier and a dealer with the object or effect of directly or indirectly establishing

- a fixed or minimum price or price level to be observed by the dealer when reselling a product or service to his customers'.
- 3.1 An enterprise can only benefit from immunity to financial penalty if it is involved in conduct(s) that falls within the scope of section 43 of the Act and satisfies the conditions prescribed for the RPM Amnesty Programme, that is if it -
 - 3.1.1 admits its participation in an agreement involving RPM;
 - 3.1.2 provides the Commission with all the information, documents and evidence available to it regarding its RPM conduct;
 - 3.1.3 maintains continuous and complete co-operation until the conclusion of any action by the Commission in relation to the matter; and
 - 3.1.4 offers undertakings that satisfactorily address the competition concerns of the Commission.
- 3.2 The threshold for accepting undertakings under section 63(3) is that the Commission must be satisfied that they address "all the concerns it has about any prevention, restriction [or] distortion (...) of competition".
- 3.3 Pursuant to section 59 of the Act, the Commission may grant immunity or leniency to any person in such circumstances as may be prescribed. Effective from 05th June 2017 until 20th October 2017 inclusively, the Commission put in place a one-off, time-limited amnesty programme for any enterprise involved in resale price maintenance by waiving the restriction at paragraph 5.3 of CCM3 Guidelines on Collusive Agreements, *viz.*, that only RPM which facilitates a cartel can benefit from leniency and the associated footnote 3 thereat and subject to the applicant-enterprise fulfilling the conditions prescribed under paragraph 5.6A (b) of the said Guidelines (the 'RPM Amnesty Programme').

<u>Facts</u>

- 4.0 The Applicant was duly incorporated as a private company on 18 December 2008, bearing Business Reg C08085548, and its registered office address is at Savanne Road, Petite Riviere Noire.
- 5.0 The Applicant is a supplier of pets food, supplement and accessories (the 'concerned products'). It supplies the concerned products to supermarkets, hypermarkets and other shops.
- 6.0 The Applicant has admitted, in its application letter, its participation in RPM conduct which can be summarised as follows
 - Since 2009, it has been determining and communicating in advance, through reseller price lists, the retail prices of the concerned products to dealers without

indicating that the prices communicated therein are 'recommended prices'. The price lists, as circulated by the Applicant, would amount to an offer of sales of the various listed products under the terms laid out. The acceptance of the price lists by dealers and subsequent payment in accordance therewith amounts to dealers agreeing to the RPM conduct. In so doing, the Applicant has, in effect, imposed retail prices on resellers and limited retail price competition for its products.

Investigation and findings

- 7.0 Upon receipt of the Application and pursuant to section 51 of the Act, the Executive Director proceeded to investigate (INV042/RPM/022) whether the reported conduct may amount to an RPM within the ambit of section 43 of the Act.
- 8.0 The Executive Director submitted his Report on the matter to the Commission on 15th February 2019. The Report contains the findings of the Executive Director, his assessment of whether the proposed Undertakings address all the concerns identified by him, and his recommendations in respect of the Application.
- 9.0 The findings of the Executive Director further to the assessments carried out are that-
 - 9.1 the Application satisfies the conditions set out under paragraph 5.6A of CCM3 Guidelines for RPM amnesty;
 - 9.2 by circulating price lists to be observed by dealers when reselling its products, the Applicant has participated in agreements involving RPM, having a restrictive object or effect of directly establishing a fixed retail price (price restriction) and has, thus, engaged in a conduct that raises competition concerns under section 43 of the Act.
 - 9.3 the Undertakings offered as part of the Application satisfactorily address all the concerns he has about any prevention, restriction of competition as required under section 63 of the Act, in that the Applicant has undertaken:-
 - 9.3.1 not to, in any manner whatsoever, implement or cause to be implemented any measure, including through economic advantages, incentives or otherwise, having the object or effect of compelling, inducing or attempting to compel or induce resellers to apply the retail prices or retail price levels or retail price components it has communicated to them;
 - 9.3.2 to inform all its dealers in writing that they are free to apply or practise their own retail prices for all products it supplies to them; and

9.3.3 to inform its internal management and commercial employees engaged in the sales and marketing of its products of the above measures at paragraphs 9.3.1 and 9.3.2, thereby minimising risks of RPM conduct being promoted by employees and ensuring that commercial dealings with resellers are in compliance with the Act.

Executive Director's recommendations

10.0 The Executive Director recommends that the Commission accepts the Undertakings and grant immunity from fine to the Applicant for its participation in the RPM conduct it has reported to him.

Determination

- 11.0. Having regard to the Application submitted by the Applicant, the concerns which have been identified by the Executive Director in his Report, and the Undertakings offered by the Applicant, the Commission determines that –
 - 11.1 the Applicant has, in its Application, admitted, in clear and unequivocal terms, its participation in one or more RPM agreement(s) *viz* admission of having participated in or otherwise having engaged in conduct as a supplier of pets food, supplement and accessories to specified resellers, that falls within the ambit of section 43 of the Act;
 - 11.2 The Applicant has complied with requirements (ii) and (iii) of paragraph 5.6A(b) of the CCM 3 Guidelines, as stated in the Report; and
 - 11.3 The Undertakings submitted by the Applicant satisfactorily address the Commission's concerns in so far as it will ensure that Applicant ceases its participation in RPM agreements.

Decision

- 12.0 The Commission therefore decides as follows:
 - 12.1 We accept that the Applicant satisfies the conditions prescribed under the RPM Amnesty Programme as set out in paragraph 5.6A of the CCM 3 Guidelines on Collusive Agreements.
 - 12.2 We accept the Undertakings offered by the Applicant.
 - 12.3 The Undertakings shall be effective as from the date of this Decision.
 - 12.4 We grant immunity from financial penalty to the Applicant pursuant to section 59(7) of the Act for the Reported RPM conduct for the period 25

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November 2009 to 03 October 2017 and only in respect of its 24 resellers as per list annexed as Annex 3 to the Final Report of the Executive Director.

Mrs. M. Rajabally (Chairperson)

Mr. C. Seebaluck (Commissioner)

Mrs. V. Bikhoo (Commissioner)

21 June 2019