Decision of the Competition Commission

CCM/DS/0030/38
Non-Confidential

Application for immunity under the Amnesty Programme for Resale Price Maintenance

by

International Press and Book Distributors Ltd

21 June 2019
Competition Commission

Decision of the Competition Commission (the ‘Commission’) on the application by International Press and Book Distributors Ltd for immunity under the Amnesty Programme for Resale Price Maintenance

THE COMMISSION –

Mrs M. Rajabally - Commissioner,
Mr. C. Seebaluck - Commissioner,
Mrs. V. Bikhoo - Commissioner,

Having regard to the Competition Act 2007,

Having regard to the Competition Commission Rules of Procedure 2009,

Having regard to the Undertakings given by International Press and Book Distributors Ltd on 08 November 2018,

Having regard to a report of the Executive Director of the Commission (the ‘Executive Director’) dated 15 February 2019 on the Undertakings given by International Press and Book Distributors Ltd,

We, Commissioners, decide as follows:-

Introduction

1.0 This is an application for immunity dated 03 October 2017 made by International Press and Book Distributors Ltd (the Applicant), through its Director, Ms. Karine Desvaux de Marigny, pursuant to the Competition Commission’s Amnesty Programme for Resale Price Maintenance (RPM) prescribed under paragraph 5.6A of CCM3 Guidelines on Collusive Agreements. As part of the conditions set out thereunder, undertakings (‘the Undertakings’) have been offered to the Competition Commission (‘the Commission’) by the Applicant on 08 November 2018.

2.0 Having taken cognizance of a report (the Report) of the Executive Director dated 15 February 2019 in respect of this matter, the Commission has determined the present matter under section 59(7) of the Competition Act (the Act), the conditions prescribed under paragraph 5.6A of CCM3 Guidelines on Collusive Agreements and considering in particular, the Undertakings offered pursuant to section 63(3) of the Act.
The law

3.0 Section 43 of the Act prohibits and renders void 'any vertical agreement between enterprises to the extent that it involves resale price maintenance'. RPM is in turn defined under section 2 of the Act as 'an agreement between a supplier and a dealer with the object or effect of directly or indirectly establishing a fixed or minimum price or price level to be observed by the dealer when reselling a product or service to his customers'.

4.0 An enterprise can only benefit from immunity to financial penalty if it is involved in conduct(s) that falls within the scope of section 43 of the Act and satisfies the conditions prescribed for the RPM Amnesty Programme, that is if it -

4.1 admits its participation in an agreement involving RPM;

4.2 provides the Commission with all the information, documents and evidence available to it regarding its RPM conduct;

4.3 maintains continuous and complete co-operation until the conclusion of any action by the Commission in relation to the matter; and

4.4 offers undertakings that satisfactorily address the competition concerns of the Commission.

5.0 The threshold for accepting undertakings under section 63(3) is that the Commission must be satisfied that they address "all the concerns it has about any prevention, restriction [or] distortion (...) of competition".

6.0 Pursuant to section 59 of the Act, the Commission may grant immunity or leniency to any person in such circumstances as may be prescribed. Effective from 05th June 2017 until 20th October 2017 inclusively, the Commission put in place a one-off, time-limited amnesty programme for any enterprise involved in resale price maintenance by waiving the restriction at paragraph 5.3 of CCM3 Guidelines on Collusive Agreements, viz., that only RPM which facilitates a cartel can benefit from leniency and the associated footnote 3 threat and subject to the applicant-enterprise fulfilling the conditions prescribed under paragraph 5.6A (b) of the said Guidelines (the 'RPM Amnesty Programme').

Facts

7.0 As per information available on the website of the Corporate and Business Registration Department of the Ministry of Finance and Economic Development, the Applicant was duly incorporated as a private company on 04 July 1991, bearing Company Reg. No. C9618 and Business Reg. No. C06009618, and its registered office address is Dairy Lane, Floreal.

8.0 The Applicant operates in the consumer goods sector as an importer and distributor for magazines, books, stationery, dried fruits, sweets, food products,
drinks, coffee, nuts, spices, cosmetics, perfume, toys, house decor items, candles, baby goods, cooking accessories and miscellaneous goods to the supermarkets, shops, libraries, hotels, restaurants, filing stations and schools.

9.0 The Applicant has admitted its RPM conduct as supplier of stationery, dried fruits, sweets, food products, drinks, coffee, nuts, spices, cosmetics, perfume, toys, house decor items, candles, baby goods, cooking accessories and miscellaneous goods, to its resellers (as per annexed list to its Application), by making mention in invoices of ‘public price’ instead of ‘recommended price’.

Investigation and findings

10.0 Upon receipt of the Application and pursuant to section 51 of the Act, the Executive Director proceeded to investigate (INV042/RPM/047) whether the reported conduct may amount to an RPM within the ambit of section 43 of the Act.

11.0 The Executive Director submitted his Report on the matter to the Commission on 15th February 2019. The Report contains the findings of the Executive Director, his assessment of whether the proposed Undertakings address all the concerns identified by him, and his recommendations in respect of the Application.

12.0 The findings of the Executive Director further to the assessments carried out are that-

12.1 the Application satisfies the conditions set out under paragraph 5.6A of CCM3 Guidelines for RPM amnesty;

12.2 the Applicant in its capacity as distributor of consumer goods has engaged in a conduct that raises competition concerns under section 43 of the Act; and

12.3 the Undertakings offered as part of the Application satisfactorily address all the concerns he has about any prevention, restriction of competition as required under section 63 of the Act, in that the Applicant has undertaken:-

12.3.1 not to, in any manner whatsoever, implement or cause to be implemented any measure (including through the use of economic advantages, incentives or otherwise), having the object or effect of compelling, inducing or attempting to compel or induce resellers to apply the retail prices or retail price levels or retail price components it has communicated to them;

12.3.2 inform all resellers, in writing, that prices or price levels it has communicated to them are “recommended” prices or price levels;

12.3.3 to amend all existing agreements, contracts, or other express arrangements with resellers, existing and prospective, to include a clause therein to the effect that resellers shall remain entirely
free to fix or otherwise apply their own prices or price levels and that they are neither bound nor legally compelled to apply or comply with any recommended price or price level it has communicated to them; and

12.3.4 to, where a minimum resale price has been recommended to resellers and the resale price appears on the goods, either affix or cause to be affixed the words "recommended price" next to the resale price.

Executive Director's recommendations

13.0 The Executive Director recommends that the Commission accepts the Undertakings and grant immunity from fine to the Applicant for its participation in the RPM conduct it has reported to him.

Determination

14.0 Having regard to the Application submitted by the Applicant, the concerns which have been identified by the Executive Director in his Report, and the Undertakings offered by the Applicant, the Commission determines that –

14.1 the Applicant has, in its Application, admitted, in clear and unequivocal terms, its participation in one or more RPM agreement(s) viz admission of having participated in or otherwise having engaged in RPM conduct in relation to the supply of consumer goods as particularised in paragraph 9 above, in breach of section 43 of the Act;

14.2 The Applicant has complied with requirements (ii) and (iii) of paragraph 5.6A(b) of the CCM 3 Guidelines, as stated in the Report; and

14.3 The Undertakings submitted by the Applicant satisfactorily address the Commission’s concerns in so far as it will ensure that Applicant ceases its participation in RPM agreements.

Decision

15.0 The Commission therefore decides as follows:

15.1 We accept that the Applicant satisfies the conditions prescribed under the RPM Amnesty Programme as set out in paragraph 5.6A of the CCM 3 Guidelines on Collusive Agreements.

15.2 We accept the Undertakings offered and direct the Applicant to comply with same.

15.3 The Undertakings shall be effective as from the date of this Decision.

15.4 We grant immunity from financial penalty to the Applicant pursuant to section 59(7) of the Act for the reported RPM conduct during the period 25
November 2009 to 03 October 2017 and only in respect of resellers as per list annexed to its Application.

Mr. C. Seebaluck  
(Chairperson)

Mrs. M. B. Rajabally  
(Commissioner)

Mrs. V. Bikhoo  
(Commissioner)

21 June 2019